INTERNET FORM NLRB-501 (2-38)

UNITED STATES OF AMERICA NATIONAL LABOR RELATIONS BOARD **CHARGE AGAINST EMPLOYER** 

FORM EXEMPT UNDER 44 U.S.C 3512

DO NOT WRITE IN THIS SPACE				
Case	Date Filed			
19-CA-90204	9-27-12			

NSTRUCTIONS:	
the re-existed with ULCB Design of Director for the region in which the alleged unfair labor are	ctice accurred or le reco

File an original with NLRB Regional Director for the region in which the		ing.		
	GAINST WHOM CHARGE IS BROUGHT	h Tel No		
Name of Employer     American Federation of Teachers - Oregon		b. Tel. No. 503-906-3495		
Attendant cociation of reachers - Cregon	c. Cell No.			
		5. 52.7,15.		
		f. Fax No. 503-906-3533		
d. Address (Street, city, state, and ZIP code)	e. Employer Representative			
7035 SW Hampton St,	(b) (6), (b) (7)(C)	g e-Mail		
Tigard, OR 97223		(b) (b) (7)(C) @aft-oregon.org		
		h. Number of workers employed 11		
Type of Establishment (factory, mine, wholesaler, etc.)	j, Identify principal product or service			
Labor Union	Representation	·		
k. The above-named employer has engaged in and is engaging	in unfair labor practices within the meaning of se	ction 8(a), subsections (1) and (list		
subsections) 8(a)3 and 8(a)5	of the National Let	oor Relations Act, and these unfair labor		
practices are practices affecting commerce within the meaning	ng of the Act, or these unfair labor practices are u	i		
within the meaning of the Act and the Postal Reorganization				
2. Basis of the Charge (set forth a clear and concise statement	of the facts constituting the alleged unfair labor p	ractices)		
Within the last six months, the shove gamed employed	wer without bargaining with the union	initatorally anded a practice of		
Within the last six months, the above named emplo allowing employees to telecommute to work. On or				
(b) (6), (b) (7)(C) and the request of one of its employee (b) (6), (b) (7)(C) The employer look this $a$				
(b) (o), (b) (r)(c)	action in retaliation for employees partic	ipation in protected activity.		
3. Full name of party filing charge (if Jabor organization, give ful	If name, including local name and number)			
United Employees Guild	,			
4a. Address (Street and number, city, state, and ZIP code)		<sup>4b. Tel. No.</sup> 503-906-3495		
7035 SW Hampton St. Tigard, OR 97223		4c. Cell No. 503-819-4086		
		4d. Fax No.		
		4e. e-Mail		
		epaftor@gmail.com		
5. Full name of national or international labor organization of w	hich it is an affiliate or constituent unit (to be filled	in when charge is filed by a labor		
organization) United Employees Guild, National Cour	ndl of AFT Staff Unions	· ,		
I declare that throughfead the above charge and theil the statements	are true to the best of my knowledge and belief.	Tel. No. 503-906-3495		
The State of the S	n Pullman, Chief Sleward	Office, If any, Cell No		
F / Colored	503-819-4086			
	(Print/type name and title or office, if any)	Fax No.		
	9/27/2012	e-Mail		
Address 7035 SW Hampton St. Tigard, OR 97223	(date)	epaftor@gmail.com		

WILLFUL FALSE STATEMENTS ON THIS CHARGE CAN BE PUNISHED BY FINE AND IMPRISONMENT (U.S. CODE, TITLE 18, SECTION 1001) PRIVACY ACT STATEMENT

Solicitation of the information on this form is authorized by the National Labor Relations Act (NLRA), 29 U.S.C. § 151 et seq. The principal use of the information is to assist the National Labor Relations Board (NLRB) in processing unfair tabor practice and related proceedings or litigation. The routine uses for the information are fully set forth in the Federal Register, 71 Fed. Reg. 74942-43 (Dec. 13, 2006). The NLRB will further explain these uses upon request. Disclosure of this information to the NLRB is voluntary; however, failure to supply the information will cause the NLRB to decline to invoke its processes.

P.02

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# UNITED STATES GOVERNMENT NATIONAL LABOR RELATIONS BOARD

SUBREGION 36 601 SW 2ND AVE STE 1910 PORTLAND, OR 97204-3170

Agency Website: www.nlrb.gov Telephone: (503)326-3085 Fax: (503)326-5387

September 28, 2012

(b) (6), (b) (7)(C)

AFT - Oregon 7035 SW Hampton St. Tigard, OR 97223-8313

Re: American Federation of Teachers - Oregon

Case 19-CA-090204

Dear (b) (6), (b) (7)(C):

Enclosed is a copy of a charge that has been filed in this case. This letter tells you how to contact the Board agent who will be investigating the charge, explains your right to be represented, discusses presenting your evidence, and provides a brief explanation of our procedures, including how to submit documents to the NLRB.

<u>Investigator</u>: This charge is being investigated by Field Attorney Lisa J. Dunn whose telephone number is (503)326-3171.

<u>Right to Representation</u>: You have the right to be represented by an attorney or other representative in any proceeding before us. If you choose to be represented, your representative must notify us in writing of this fact as soon as possible by completing Form NLRB-4701, Notice of Appearance. This form is available on our website, www.nlrb.gov, or from an NLRB office upon your request.

If you are contacted by someone about representing you in this case, please be assured that no organization or person seeking your business has any "inside knowledge" or favored relationship with the National Labor Relations Board. Their knowledge regarding this proceeding was only obtained through access to information that must be made available to any member of the public under the Freedom of Information Act.

<u>Presentation of Your Evidence</u>: We seek prompt resolutions of labor disputes. Therefore, I urge you or your representative to submit a complete written account of the facts and a statement of your position with respect to the allegations set forth in the charge as soon as possible. If the Board agent later asks for more evidence, I strongly urge you or your representative to cooperate fully by promptly presenting all evidence relevant to the investigation. In this way, the case can be fully investigated more quickly.

Full and complete cooperation includes providing witnesses to give sworn affidavits to a Board agent, and providing all relevant documentary evidence requested by the Board agent. Sending us your written account of the facts and a statement of your position is not enough to be

considered full and complete cooperation. A refusal to fully cooperate during the investigation might cause a case to be litigated unnecessarily.

In addition, either you or your representative must complete the enclosed Commerce Questionnaire to enable us to determine whether the NLRB has jurisdiction over this dispute. If you recently submitted this information in another case, or if you need assistance completing the form, please contact the Board agent.

We will not honor any request to place limitations on our use of position statements or evidence beyond those prescribed by the Freedom of Information Act and the Federal Records Act. Thus, we will not honor any claim of confidentiality except as provided by Exemption 4 of FOIA, 5 U.S.C. Sec. 552(b)(4), and any material you submit may be introduced as evidence at any hearing before an administrative law judge. We are also required by the Federal Records Act to keep copies of documents gathered in our investigation for some years after a case closes. Further, the Freedom of Information Act may require that we disclose such records in closed cases upon request, unless there is an applicable exemption. Examples of those exemptions are those that protect confidential financial information or personal privacy interests.

<u>Procedures:</u> We strongly urge everyone to submit all documents and other materials (except unfair labor practice charges and representation petitions) by E-Filing (not e-mailing) through our website, <u>www.nlrb.gov</u>. However, the Agency will continue to accept timely filed paper documents. Please include the case name and number indicated above on all your correspondence regarding the charge.

Information about the Agency, the procedures we follow in unfair labor practice cases and our customer service standards is available on our website, <a href="www.nlrb.gov">www.nlrb.gov</a> or from an NLRB office upon your request. NLRB Form 4541 offers information that is helpful to parties involved in an investigation of an unfair labor practice charge.

We can provide assistance for persons with limited English proficiency or disability. Please let us know if you or any of your witnesses would like such assistance.

Very truly yours,

RONALD K. HOOKS Regional Director

By:

LINDA L. DAVIDSON Officer in Charge

Linda Llavidson

### Enclosures:

- 1. Copy of Charge
- 2. Commerce Questionnaire

Revised 3/21/2011	NATIONAL LABOR REL	ATIONS	BOARD									
QUESTIONNAIRE ON COMMERCE INFORMATION												
Please read carefully, answer all applicable items, and return to the NLRB Office. If additional space is required, please add a page and identify item number.												
CASE NAME American Federation of Teachers - Oregon 19-CA-090204												
American Federation of Teach		1.1		19-CA-(	)90204	_						
1. EXACT LEGAL TITLE OF ENTITY (As filed with State and/or stated in legal documents forming entity)												
2. TYPE OF ENTITY												
[] CORPORATION [] LLC [] L	LP [ ] PARTNERSHIP [ ] SOI	LE PROP	RIETORSHIP [ ] OTHER (	Specify)								
3. IF A CORPORATION or LLC A. STATE OF INCORPORATION	B. NAME, ADDRESS, AND RELATION	ONSHID	(e.g. parent subsidiary) OF ALI	REI ATED	ENTITIES	<u> </u>						
OR FORMATION	b. Navil, Apple 33, AND RELATI	ONSIIII	(c.g. parcin, subsidiary) of ALL	KLLATLD	LIVIIIL	,						
4. IF AN LLC OR ANY TYPE OF PARTNERSHIP, FULL NAME AND ADDRESS OF ALL MEMBERS OR PARTNERS												
5 TEACOLE PROPRIETOROUGH FUI	I NAME AND ADDRESS OF BROOM	TETOD										
5. IF A SOLE PROPRIETORSHIP, FUL	L NAME AND ADDRESS OF PROPE	<u> TETOR</u>										
6. BRIEFLY DESCRIBE THE NATURE	OF VOUR OPERATIONS (Products)	handlad o	r manufactured or nature of sem	icas narfor	mad)							
0. BRIEFLI DESCRIBE THE NATURE	OF TOUR OF ERATIONS (Froducts )	тапатеа о	r manujacturea, or nature oj serv	ices perjori	теи).							
	<u> </u>											
7. A. PRINCIPAL LOCATION:	B. BRANCH LO	OCATIO	NS:									
8. NUMBER OF PEOPLE PRESENTLY												
A. Total:	B. At the address involved in this											
9. DURING THE MOST RECENT (Chec	k appropriate box): [ ] CALENDAR Y	'R []1	2 MONTHS or [ ] FISCAL	YR (FY do	ites	YES	NO					
A. Did you provide services valued in e	excess of \$50,000 directly to custom	ers outsi	de your State? If no, indicate	actual val	ue.	123	110					
\$												
B. If you answered no to 9A, did you p												
valued in excess of \$50,000 from dir \$	ectly outside your State? If no, indi	cate the	value of any such services	you prov	ided.							
C. If you answered no to 9A and 9B, did												
newspapers, health care institutions,		uildings,	educational institutions, or re	tail concer	rns? If							
less than \$50,000, indicate amount.  D. Did you sell goods valued in excess		ated outs	ide your State? If less than \$5	50 000 ind	licate							
amount. \$	or \$50,000 directly to editoriers foca	nea outs	ide your state. If less than of	,0,000, ma	icate							
E. If you answered no to 9D, did you se												
purchased other goods valued in exc	ess of \$50,000 from directly outside	your Sta	te? If less than \$50,000, indi	cate amou	nt.							
F. Did you purchase and receive good	Is valued in excess of \$50,000 from o	lirectly o	outside your State? If less that	an \$50,000	, indicate							
amount. \$												
G. Did you purchase and receive good		enterpris	es who received the goods dir	ectly from	points							
outside your State? If less than \$50 H. Gross Revenues from all sales or p		aroest as	nount)									
	00,000 [] \$1,000,000 or more If les											
I. Did you begin operations within t	the last 12 months? If yes, specify	date:		_								
10 ARE YOU A MEMBER OF AN ASSO	CIATION OR OTHER EMPLOYER	GROUP	THAT ENGAGES IN COLLE	CTIVE BA	RGAININ	G?						
[ ] YES [ ] NO (If yes, name and a	address of association or group).											
11. REPRESENTATIVE BEST QUALIFIC												
NAME	TITLE	E-MAI	L ADDRESS		TEL. NU	MBER						
12. AUTHORIZED REPRESENTATIVE COMPLETING THIS QUESTIONNAIRE												
NAME AND TITLE (Type or Print)	SIGNATURE		E-MAIL ADDRESS		ΙΓ	ATE						
	SIGNATURE				1	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						

PRIVACY ACT STATEMENT

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Agency Website: www.nlrb.gov Telephone: (503)326-3085

Fax: (503)326-5387

September 28, 2012

Eben Pullman, Chief Steward United Employees Guild 7035 SW Hampton St. Tigard, OR 97223-8313

Re: American Federation of Teachers - Oregon

Case 19-CA-090204

Dear Mr. Pullman:

The charge that you filed in this case on September 27, 2012 has been docketed as case number 19-CA-090204. This letter tells you how to contact the Board agent who will be investigating the charge, explains your right to be represented, discusses presenting your evidence, and provides a brief explanation of our procedures, including how to submit documents to the NLRB.

<u>Investigator</u>: This charge will be investigated by Field Attorney Lisa J. Dunn whose telephone number is (503)326-3171.

<u>Right to Representation</u>: You have the right to be represented by an attorney or other representative in any proceeding before us. If you choose to be represented, your representative must notify us in writing of this fact as soon as possible by completing *Form NLRB-4701*, *Notice of Appearance*. This form is available on our website, <u>www.nlrb.gov</u>, or at the Regional office upon your request.

If you are contacted by someone about representing you in this case, please be assured that no organization or person seeking your business has any "inside knowledge" or favored relationship with the National Labor Relations Board. Their knowledge regarding this proceeding was only obtained through access to information that must be made available to any member of the public under the Freedom of Information Act.

Presentation of Your Evidence: As the party who filed the charge in this case, it is your responsibility to meet with the Board agent to provide a sworn affidavit, or provide other witnesses to provide sworn affidavits, and to provide relevant documents within your possession. Because we seek to resolve labor disputes promptly, you should be ready to promptly present your affidavit(s) and other evidence. If you have not yet scheduled a date and time for the Board agent to take your affidavit, please contact the Board agent to schedule the affidavit(s). If you fail to cooperate in promptly presenting your evidence, your charge may be dismissed without investigation.

<u>Procedures:</u> We strongly urge everyone to submit all documents and other materials (except unfair labor practice charges and representation petitions) by E-Filing (not e-mailing) through our website www.nlrb.gov. However, the Agency will continue to accept timely filed

paper documents. Please include the case name and number indicated above on all your correspondence regarding the charge.

Information about the Agency, the procedures we follow in unfair labor practice cases and our customer service standards is available on our website www.nlrb.gov or from the Regional Office upon your request. *NLRB Form 4541, Investigative Procedures* offers information that is helpful to parties involved in an investigation of an unfair labor practice charge.

We can provide assistance for persons with limited English proficiency or disability. Please let us know if you or any of your witnesses would like such assistance.

Very truly yours,

RONALD K. HOOKS Regional Director

By:

LINDA L. DAVIDSON Officer in Charge

Linda Llavidson

## GENE MECHANIC

Attorney at Law

Of Counsel to BENNETT, HARTMAN, MORRIS & KAPLAN, LLP

Admitted to practice in Oregon, New York and Florida

November 21, 2012

Via Email and Regular Mail

Lisa J. Dunn Attorney NLRB Subregion 36, Portland 601 SW Second Avenue ODS Tower, Suite 1910 Portland, Oregon 97204

Re: American Federation of Teachers - Oregon and

United Employees Guild, National Council of AFT Staff Unions

Case No. 19-CA-090204

Dear Ms. Dunn:

I am submitting this letter in support of AFT-Oregon's position that the above charge should be dismissed.

This charge has two elements. First, the charging party, United Employees Guild ("UEG"), asserts that AFT-Oregon ("AFT"), without bargaining with the union, unilaterally ended a practice of allowing employees to telecommute to work, in violation of Section 8(a)(5). Second, UEG contends that AFT (b) (6), (b) (7)(C) was denied request to telecommute for a specified period of time (b) (6), (b) (7)(C) in retaliation for or other employees' participation in protected activity, in violation of Sections 8(a)(1) and 8(a)(3). As the evidence submitted by AFT shows, neither of these allegations have merit.

1. AFT HAS NO ESTABLISHED PAST PRACTICE OF "TELECOMMUTING" WHICH WOULD PROVIDE EMPLOYEES WITH A REASONABLE EXPECTATION THAT THEY MAY WORK AT HOME DURING REGULAR BUSINESS HOURS REGARDLESS OF THE LENGTH OF TIME INVOLVED OR THEIR DUTIES.

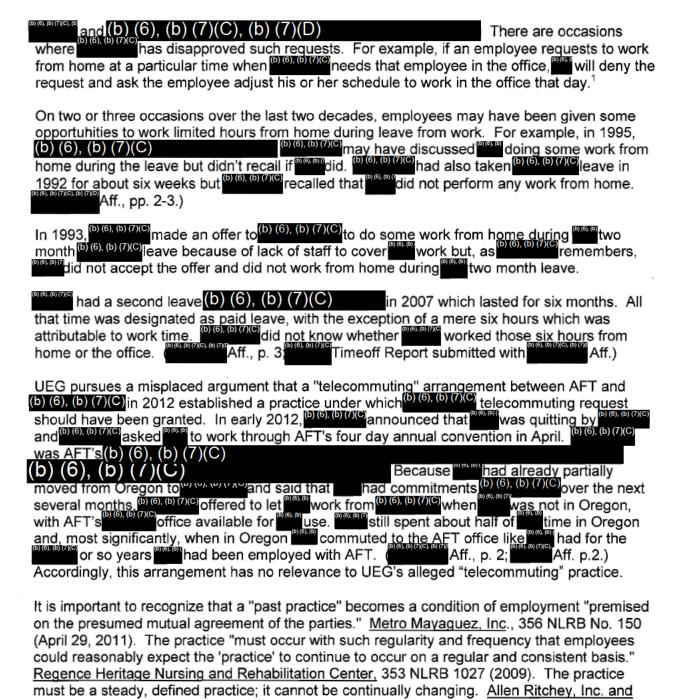


210 SW MORRISON STREET, SUITE 500

PORTLAND, OREGON 97204-3149

PHONE: 503-384-2070 FAX: 503-894-5022

gene@mechaniclaw.com



It should be noted that AFT does not use the term "telecommuting" or "telework," but for purposes of consistency we will use those terms here to mean working from home. Moreover, although the charge states that (b) (6), (b) (7)(C) made the request to "telecommute," as did not do so directly but rather UEG made the request for complained about AFT not paying for nealth insurance for the entire six months would be on leave.



Warehouse Union Local 6 International Longshore and Warehouse Union, AFL-CIO, 32-CA-18149, 2010 Westlaw 1020364, NLRB Division of Judges (February 4, 2010).

To the extent there has been any arguable "telecommuting" practice of AFT which has been implicitly agreed upon by the employer and union and has occurred in such regularity and frequency that employees could reasonably expect the practice to continue, it has been limited to the informal practice of employees being permitted to work from home for a day or two when a personal need arises. There is insufficient evidence that a regular and frequent practice has existed which would have given UEG and (b) (6), (b) (7)(C) a reasonable expectation that would be allowed to work from home for the last three months of six month leave performing full-time duties during Oregon's Legislative session (b) (6), (b) (7)(C) during regular business hours.

Moreover, UEG must present evidence that AFT implemented a change from an established past employment practice which is "material, substantial and significant." Berkshire Nursing Home, LLC and New York Health and Human Services Union, 1199 SEIU, 345 NLRB 220 (2005). Even assuming that AFT had an established past practice of "telecommuting," AFT's denial of UEG's request that be allowed to telecommute was not a material and substantial change. To reiterate, there was no precedent for granting an employee's request to work full-time from home for three months under any circumstances.

Finally, UEG's "telecommuting" proposal during the parties' 2004 negotiations pulls the rug out from under their argument that AFT has a broad-based telecommuting practice.

5.) In 2004, UEG proposed a Memorandum of Understanding as part of the labor agreement which set forth a procedure for "telecommuting." Specifically, their proposal stated that "the parties consider telecommuting to be a viable alternative work arrangement in cases where an individual's job assignment allows for such an arrangement...Telecommuting is a voluntary work alternative and may be appropriate for some employees in some jobs." UEG failed in its attempt to achieve a "telecommuting" policy in 2004 and, unable to achieve it since, is now seeking to use the NLRB as a vehicle to compel AFT to accept a telecommuting practice which does not currently exist.

Aff., p 5.) Indeed, UEG's 2004 telecommuting proposal undercuts the practice it seeks to establish here since it recognizes the Employer's need to have considerable discretion in determining whether a given employee's request to telecommute should be granted.

2. UEG'S REQUEST FOR (b) (6), (b) (7)(C) TO WORK FULL-TIME FROM HOME FOR THE LAST THREE MONTHS OF (D), (D) (7)(C) LEAVE SO(b) (6), (b) (7)(C) WAS DENIED FOR BUSINESS REASONS, NOT IN RETALIATION FOR EMPLOYEE'S PARTICIPATION IN PROTECTED ACTIVITY

UEG makes a baseless claim that its "telecommuting" request for (b) (6), (b) (7)(C) was denied in retaliation for or other employees' participation in protected activity. You informed me that UEG asserts that the protected activity at issue was a letter critical of AFT management which UEG sent to AFT Executive Council members in July 2012, signed by 11 employees, one of whom was (b) (6), (b) (7)(C) According to UEG's warped analysis, that letter led to AFT to deny UEG telecommuting request for (b) (6), (b) (7)(C) request two months later. However, as shown by the

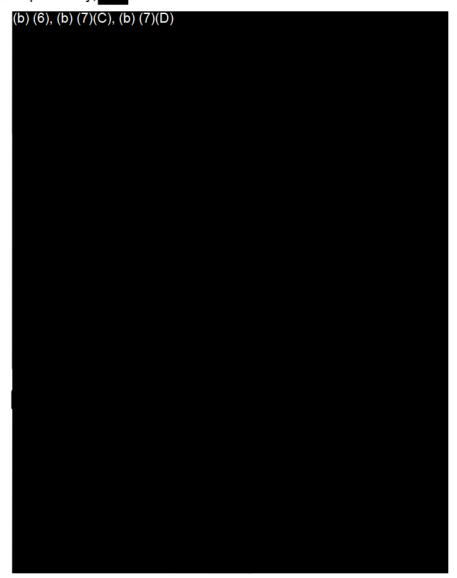
written communications between (b) (6), (b) (7)(C) UEG, and AFT, which were submitted with affidavit, the course of events leading to AFT's denial of the request highlight the weakness of UEG's position.

A meeting was held on (b) (6), (b) (7)(C) between UEG (b) (6), (b) (7)(C) Although there are some differing views on the discussion during that meeting, it is clear that UEG requested that employees be allowed to donate sick and/or vacation time to (b) (6), (b) (7)(C) for the month of (b) (6), (b) (7)(C) to the extent that (b) (6), (b) (7)(C) be allowed to work from home during the remaining three months of (b) (6), (b) (7)(C) leave so (could remain eligible for employer-paid health insurance, although there appears to be a dispute over whether UEG said that (b) (6), (b) (7)(C) would work full-time or part-time. In any event, AFT voluntarily agreed to extend employer-paid health insurance for (b) (6), (b) (7)(C) through (b) (6), (b) (7)(C) 2012 but denied the request that (b) (6), (b) (7)(C) 2013.

The employer's denial of this request has nothing to do with or anyone else engaging in protected activity. Please remember that UEG proposed in negotiations for the 2004 contract an extensive telecommuting provision for the contract and that it was unsuccessful in achieving it.

In short, there is no evidence connecting UEG's July 2012 letter to the Executive Council, or any arguably protected activity for that matter, to AFT's decision to deny UEG's (b) (6), (b) (7)(C) 2012 request that (b) (6), (b) (7)(C) be allowed to work from home for three months. To the contrary, based on the undisputed evidence, UEG charge must be rejected. Showing its good faith, after the Executive Council letter was distributed, AFT granted (b) (6), (b) (7)(C) request for six months of (b) (6), (b) (7)(C) eave, the only request made at the time, and later voluntarily agreed to provide

with an additional month of employer paid health insurance which was not required by the labor agreement or otherwise.





(b) (6), (b) (7)(C), (b) (7)(D)

Aff., pp. 4-5.

In sum, a complaint should not be issued based on UEG's wild speculation and a rejection of the sworn statements of (b) (6), (b) (7)(C), (b) (7)(D) that protected activity had nothing to do with its decision to deny UEG's telecommuting request. The Region would not prevail on a complaint that UEG's telecommuting request for (b) (6), (b) (7)(C) was denied by AFT in retaliation for any protected activity.

### 3. CONCLUSION

For the reasons stated above, AFT respectfully requests that the above charge be dismissed in all respects.

Very truly yours,

Gene Mechanic

GIVI.

(b) (6), (b) (7)(C) (via email) <sup>(b) (6), (b) (7)(C)</sup>(via email)



# UNITED STATES GOVERNMENT NATIONAL LABOR RELATIONS BOARD

SUBREGION 36 601 SW 2ND AVE STE 1910 PORTLAND, OR 97204-3170

Agency Website: www.nlrb.gov Telephone: (503)326-3085 Fax: (503)326-5387

November 29, 2012

Gene Mechanic, Esq. Mechanic Law Firm 210 SW Morrison St., Ste. 500 Portland, OR 97204-3149

Re: American Federation of Teachers - Oregon

Case 19-CA-090204

Dear Mr. Mechanic:

This is to advise you that I have approved the withdrawal of the charge in the above matter.

Very truly yours,

RONALD K. HOOKS Regional Director

By:

LINDA L. DAVIDSON Officer in Charge

Linda Llavidson

cc: (b) (6), (b) (7)(C)

American Federation of Teachers - Oregon 7035 SW Hampton St. Tigard, OR 97223-8313

Eben Pullman, Chief Steward United Employees Guild 7035 SW Hampton St. Tigard, OR 97223-8313